



N-19011(16)/8/2016-e-Panchayat-Part (1)

June 17, 2019

Dear Principal Secretary/Secretary,

As you are aware, MoPR has been in the process of putting a robust mechanism for effective monitoring of public expenditure. Public Finance Management System (PFMS) has been mandated for utilization of Fourteenth Finance Commission (FFC) funds by Gram Panchayats (GPs) through integration of PRIASoft (the online accounting application) with PFMS for making real time payments to vendors/service providers using Digital Signature Certificates. The success of PRIASoft-PFMS integration and the online payment through PFMS largely depends on the fact that the Panchayats carry out real-time transactions in a smooth manner; for this the Panchayats need to come on-board PRIASoft-PFMS. To fast track the progress of on-boarding of GPs, your cooperation is earnestly solicited. For ease of reference, a detailed list of instructions is placed at **Annexure – I** for the on-boarding of GPs.

2. The States, currently, are in different stages of preparedness in this regard. As per the information available with the Ministry 29,788 GPs in only 10 States have come on-board on PRIASoft-PFMS for online payments, of which only 19,129 GPs have commenced online payments. Details are placed at **Annexure – II** for your reference. Do address your queries to this office as and when they arise- we will meet you half-way.

3. Further, as you are already aware the Ministry has started the Gram Panchayat Development Plan (GPDP) initiative, with an aim to decentralize the planning process to the lowest planning unit i.e. Gram Panchayat. This would make the development plans area-specific and responsive to the needs of local residents. With this perspective, PlanPlus Application under e-Panchayat programme has been developed and rolled-out and is in varied state of usage. As on date 2,17,080 GPDPs already available on PlanPlus. The State-wise performance and the gaps may be seen in **Annexure-III**.

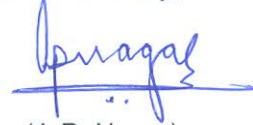
4. With 84% of GPDPs for 2019-20 already available in public domain, the activities included in these GPDPs need to be executed by the GPs in a time bound manner. ActionSoft application provides a platform for decentralized reporting of Activity execution by the Panchayats. The application brings about total transparency in the activity execution process, capturing milestone-based physical & financial progress reporting for each activity. It has been seen that adoption of ActionSoft is low and would require intense effort from the States to improve the adoption. The State-wise adoption may be seen in **Annexure-IV**.

5. Moreover, under Rashtriya Gram Swaraj Abhiyan (RGSA), all Annual Action Plans (AAPs) for 2019-20 of all the States/ UTs have already been approved by the Ministry. Capacity building & Training of the 31 Lakh Elected Representatives (ERs) including Women Representatives is the major component thereof; it is imperative that the trainings be provided to the newly elected Panchayat representatives within six months of their election as per the mandate.

6. It is therefore requested that top priority may be accorded to these activities/initiatives as they form an integral part of the **100 Days Action Plan of the Government of India**. I am to urge you, therefore to kindly move towards 100% use of PFMS for vendor payments, initiating all planned works for 2019-20 immediately and updating the information on ActioSoft, uploading all the GPDPs on PlanPlus and complete the trainings due to the ERs without delay. To that end, Video Conferences would be periodically conducted.

With regards

Yours sincerely,



(A.P. Nagar)

To

Principal Secretary/Secretary (All States/ UTs)
State Panchayati Raj Departments

Copy to:

1. Shri. Sanjay Singh, Additional Secretary, MoPR
2. Shri. Khushwant Singh Sethi, Joint Secretary (Capacity Building), MoPR

Instructions for on-boarding of GPs for PRIASoft – PFMS

1. **DSC registration:**All the Gram Panchayats need to register the Digital Signature Certificates (DSCs) in PRIASoft, for both maker and checker, *i.e. Panchayat Secretary & Sarpanch respectively*, and the same needs to be approved by the immediate higher authority.
2. **DSC Specifications:** DSCs of Grade 2 with signing and encryption facilities (for maker & checker) need to be procured.
3. **Approval Hierarchy:** The following hierarchy shall be followed for approving of DSCs.
Gram Panchayat (Maker & Checker)>Block Panchayat (Block Development Officer) >District Panchayat (District Panchayat Officer) >State (Directorate).
4. **Account closure:**All the Gram Panchayats must ensure that their accounts in PRIASoft are up-to-date and their year-books closed. *For e.g. if a Gram Panchayat is to carry out real time payment today (say, June 12, 2019), it needs to ensure that the year-book for FY 2018-19 is closed and day-book accounts upto June 11, 2019 are closed as well.*
5. **Bank Accounts:** It must be ensured that the Bank accounts of GPs for 14th Finance Commission are in those PFMS integrated banks that allow for DSC enabled payments. There are a total of 53 Banks that allow for DSC enabled payments. The list is placed herewith.
6. **Shifting to Maker login ID:**Before the GPs initiate the process of real-time payments, they will have to close their account books through the normal 'Admin' login ID upto the day preceding the real-time payments. Thereafter, through the 'Maker' login ID, Panchayats would have to maintain the accounts, only for 14th Finance Commission.*For example, if a payment is to be made today (i.e. June 12, 2019); the GPs would have to close the year book of 2018-19 as well as the day-books and month books for 2019-20, upto the preceding day (i.e. June 11, 2019)of making real time payments. **Thereafter, the account keeping shall be done through the 'Maker login ID' only.***

Annexure I.A: List of Banks allowing auto Debit/Credit Payments

Sl. No.	Bank Name	Sl. No	Bank Name
1	Allahabad Bank	28	Kaveri Grameena bank
2	Andhra Bank	29	Kotak Mahindra bank
3	Andhra Pradesh Grameena Vikas bank	30	Madhyanchal Gramin bank
4	Andhra Pragathi Grameena bank	31	Meghalaya Rural Bank
5	Axis Bank	32	Mizoram Rural Bank
6	Bank of Baroda	33	Oriental Bank of commerce
7	Bank of India	34	Pragathi Krishna Gramin Bank
8	Bank of Maharashtra	35	Punjab National bank
9	Bihar Kshetriya Gramin Bank	36	Purvanchal Gramin bank
10	Chhattisgarh Rajya Sahakari Bank Mydt.	37	Rajasthan Marudhara Gramin bank
11	Canara Bank	38	Ratnakar Bank Limited
12	Central Bank of India	39	Satara Dist. Central Co-op Bank Ltd.
13	Chhattisgarh Gramin Bank	40	Saurashtra Gramin bank
14	Corporation Bank	41	State bank of India
15	DCB Bank limited	42	Syndicate Bank
16	Dena Bank	43	Telangana Grameena Bank
17	Ellaquai Dehati Bank	44	The Jammu and Kashmir Bank ltd
18	Equitas small finance bank limited	45	The Surat District Co-operative Bank Ltd.
19	HDFC Bank ltd	46	UCO Bank
20	ICICI Bank ltd	47	Union Bank of India
21	IDBI Bank ltd	48	United Bank of India
22	IDFC First Bank ltd	49	Utkal Gramya bank
23	Indian Bank	50	Uttar Bihar Gramin bank
24	Indian Overseas Bank	51	Uttarakhand Gramin bank
25	IndusInd bank limited	52	Vijaya Bank
26	Jharkhand state cooperative bank limited	53	Yes Bank ltd
27	Karnataka Vikas Grameena Bank		

Annexure II

#	State	Total No. of GPs	No. of GPs on board PRIASoft-PFMS	No. of GPs with online transaction
1	Andhra Pradesh	12,918	3	-
2	Assam	2,201	5	-
3	Chhattisgarh	10,978	1	-
4	Goa	192	16	-
5	Karnataka	6,021	5,944	1,513
6	Madhya Pradesh	22,815	22,619	18,297
7	Odisha	6,798	261	55
8	Tamil Nadu	12,524	4	-
9	Uttarakhand	7,950	37	2
10	Uttar Pradesh	58,808	631	-
	Total	141,205	29,520	19,867

The above report is generated from PRIASoft-PFMS dashboard:

https://accountingonline.gov.in/dashboard.do?OWASP_CSRFTOKEN=4D54-LIDV-27LE-GG91-3XE8-7FE7-086Y-ZY9K&method=dashBoard&flag=home

Annexure III: No. of approved GDPDs uploaded in PlanPlus for 2019-20

#	State	Total Gram Panchayat (as per LGD)	PlanPlus	
			GPs with published plan (2019-20)	Percentage of GPs with Published Plan
1	A& N Islands	70	70	100%
2	Andhra Pradesh	13065	12904	99%
3	Arunachal Pradesh	1785	1780	100%
4	Assam	2199	2077	94%
5	Bihar	8386	6392	76%
7	Chhattisgarh	10978	10976	100%
8	Dadra & Nagar Haveli	20	0	0%
9	Daman & Diu	15	15	100%
10	Goa	191	191	100%
11	Gujarat	14292	14271	100%
12	Haryana	6197	6092	98%
13	Himachal Pradesh	3226	3142	97%
14	Jammu & Kashmir	4482	0	0%
15	Jharkhand	4370	402	9%
16	Karnataka	6021	5025	83%
17	Kerala	941	925	98%
18	Lakshadweep	10	0	0%
19	Madhya Pradesh	22817	22750	100%
20	Maharashtra	27869	26782	96%
21	Manipur	161	161	100%
22	Meghalaya	6746	902	13%
23	Mizoram	905	10	1%
24	Nagaland	1251	0	0%
25	Odisha	6798	189	3%
26	Puducherry	98	0	0%
27	Punjab	13266	12952	98%
28	Rajasthan	9892	9889	100%
29	Sikkim	185	180	97%
30	Tamil Nadu	12523	12316	98%
31	Telangana	13057	887	7%
32	Tripura	1178	1174	100%
33	Uttarakhand	7762	7737	100%
34	Uttar Pradesh	58791	53768	91%
35	West Bengal	3340	3135	94%
Total		262300	217094	83%

Annexure IV: State-wise adoption of ActionSoft for 2019-20

#	State	Total Gram Panchayat (as per LGD)	GP usage	Percentage usage	No. of Activities Taken Up	Status of Activity					
						On Going	Completed	Abandoned	Spill Over	Suspended	Not Started
1	Andaman & Nicobar Islands	70	0	0%	0	0	0	0	0	0	0
2	Andhra Pradesh	13065	212	2%	2663	1	0	0	0	0	2662
3	Arunachal Pradesh	1785	0	0%	0	0	0	0	0	0	0
4	Assam	2199	23	1%	432	0	0	0	0	0	432
5	Bihar	8386	91	1%	1772	0	0	0	0	0	1772
7	Chhattisgarh	10978	2049	19%	21031	0	0	3	0	0	21028
8	Dadra & Nagar Haveli	20	0	0%	0	0	0	0	0	0	0
9	Daman & Diu	15	0	0%	0	0	0	0	0	0	0
10	Goa	191	190	99%	6672	0	0	0	0	0	6672
11	Gujarat	14292	452	3%	2344	0	0	0	0	0	2344
12	Haryana	6197	870	14%	9581	1	0	6	0	0	9574
13	Himachal Pradesh	3226	770	24%	16236	9	0	0	0	0	16227
14	Jammu & Kashmir	4482	0	0%	0	0	0	0	0	0	0
15	Jharkhand	4370	9	0%	161	1	0	0	0	0	160
16	Karnataka	6021	50	1%	923	17	0	1	0	0	905
17	Kerala	941	0	0%	0	0	0	0	0	0	0
18	Lakshadweep	10	0	0%	0	0	0	0	0	0	0
19	Madhya Pradesh	22817	7	0%	30	0	0	2	0	0	28
20	Maharashtra	27869	2871	10%	49837	5	0	56	0	0	49776
21	Manipur	161	0	0%	0	0	0	0	0	0	0
22	Meghalaya	6746	0	0%	0	0	0	0	0	0	0

#	State	Total Gram Panchayat (as per LGD)	GP usage	Percentage usage	No. of Activities Taken Up	Status of Activity					
						On Going	Completed	Abandoned	Spill Over	Suspended	Not Started
23	Mizoram	905	0	0%	0	0	0	0	0	0	0
24	Nagaland	1251	0	0%	0	0	0	0	0	0	0
25	Odisha	6798	3	0%	34	0	0	0	0	0	34
26	Puducherry	98	0	0%	0	0	0	0	0	0	0
27	Punjab	13266	0	0%	0	0	0	0	0	0	0
28	Rajasthan	9892	205	2%	5338	0	0	0	0	0	5338
29	Sikkim	185	1	1%	24	0	0	0	0	0	24
30	Tamil Nadu	12523	28	0%	72	0	0	0	0	0	72
31	Telangana	13057	723	6%	1411	3	0	2	0	0	1406
32	Tripura	1178	29	2%	1422	0	0	0	0	0	1422
33	Uttarakhand	7762	5	0%	20	0	0	0	0	0	20
34	Uttar Pradesh	58791	17962	31%	861052	157	0	9	0	0	860886
35	West Bengal	3340	2911	87%	282106	0	0	0	0	0	282106
Total		262887	29461	11%	1263161	194	0	79	0	0	1262888