

**Minutes of the Fifth Meeting of Central Executive Committee (CEC) of Rashtriya Gram Sawaraj Abhiyan (RGSA) for the financial year 2017-18 held on 20<sup>th</sup> November, 2017 at 12.00 noon in Conference Hall, JP Building, KG Marg, New Delhi**

The Fifth CEC meeting of RGSA for 2017-18, was held under the Chairmanship of Shri J. S. Mathur, Secretary, Ministry of Panchayati Raj at 12:00 noon in the Conference Room of MoPR, 11th Floor, JP building, New Delhi. The list of Participants is at Annexe-I. At the outset, the Chairman welcomed the members of the CEC to the meeting. Thereafter Shri K.S Sethi, Joint Secretary informed that the agenda before the CEC included, proposals of 02 States of Himachal Pradesh and Gujarat, for assistance under RGSA. The item-wise discussions, observations and decisions of the CEC are as below:

**Agenda I**

**Confirmation of the minutes of last CEC meeting**

**Confirmation of the Minutes of the fourth CEC meeting:** The minutes of the fourth meeting of the CEC held on 14/08/2017 were confirmed.

**Agenda II**

**Action Taken Report:** The CEC also took note of ATR on the decisions of the fourth CEC meeting.

**Agenda Item- III**

**Provision of Consultants in National Performance Management Unit under RGSA**

The mandate of CB Division, MoPR is for providing programmatic support for capacity building and strengthening of the Panchayati Raj Institutions (PRIs) across the Country. For this purpose, this Division has implemented the scheme of Rajiv Gandhi Panchayat Sashaktikaran Abhiyan (RGPSA) during the years 2012-13 to 2014-15. With effect from 01.04.2015, the state component of the scheme of RGPSA was transferred to the States / UTs. However, from the same year, the work of CB Division increased substantially on account of devolution FFC award funds to Gram Panchayat. States were now required to formulate GPDPs mandatorily to be able to utilize the funds under FFC. Thus, PRIs were also required to be provided intensive and domain related CB&T support on the formulation of GPDPs and its other aspects.

2. Also, in the budget speech 2016-17, the Hon'ble Finance Minister announced the launch of new restructured scheme viz. RGSA to help Panchayati Raj Institutions (PRIs) to deliver on the Sustainable Development Goals (SDGs). Subsequently, a Committee was constituted on 02.12.2016 under the Chairmanship of Vice Chairman, NITI Aayog to restructure the existing scheme of this Ministry as Rashtriya Gram Swaraj Abhiyan (RGSA).

3. During the course of deliberations by this Committee on this matter, in his Budget speech for the year 2017-18, Hon'ble Minister of Finance stated "..... with a clear focus on improving accountability, outcome and convergence, we will undertake a Mission Antyodaya to bring one crore households out of poverty to make 50,000 Gram Panchayats poverty free by 2019, the 150<sup>th</sup> birth anniversary of Gandhiji...." Therefore, the Committee constituted under the Chairmanship of the Vice-Chairman NITI Aayog had also to take care of the relevant portions of Budget Speech of Hon'ble Finance Minister in 2016-17 and 2017-18 while keeping in view the essentiality of aligning activities of Capacity Building & Training with three goals viz. (i) Attainment of SDGs, (ii) Formulation and implementation of GPDPs, (iii) Aim of Mission Antyodaya. In their Report, the Committee made recommendations on various aspects of Capacity Building & Training, its infrastructure, mode and outreach etc., and also made various observations and suggestions which require proactive attention and monitoring e.g. tracking training programme using Aadhar, multi-faceted use of technology for CB&T, performance assessment of training programmes periodically in States, critical role to be played by NIRD&PR, Hyderabad, tracking of GPDP preparation and status etc. These tasks obviously entail the provision of additional manpower support to CB Division for smooth functioning and also with regard to the implementation of RGSA. The Committee had also recommended for creation of a structured Performance Management Unit at National level.

4. In view of these developments, the work in CB Division is likely to gain further momentum and this will require additional manpower support. Therefore, Establishment Division was requested with the approval of Secretary (PR) to take action for engaging two Consultants for the National Program Management Unit / Central Program Management Unit of RGSA. Expenditure on the engagement of these two Consultants was to be met out of allocation to be earmarked for central component of RGSA.

5. The Establishment Section had submitted the proposal to engage 2 Consultants with fee of Rs. 50,000-80,000/- per month and local conveyance Rs.5000/- per month to IFD for their concurrence. Finance Division have inter alia observed that the approval of Central Executive Committee of RGSA is required.

6. The proposal was accordingly placed before the CEC for consideration and approval for the engagement of two Consultants (Fee in range of Rs. 50000-80000/- plus per month conveyance allowance Rs. 5000/- per month). The expenditure on the engagement of these two consultants will be met from the provision under Central component under the Scheme of RGSA.

7. The CEC considered the matter and approved the proposal for engagement of the two said Consultants with fee in the range of Rs. 50000-80000/- per month PLUS conveyance allowance of Rs. 5000/- per month.

## Agenda Item- IV

### Revised Proposal for Transforming India through Strengthening PRI by Continuous Training and E-Enablement (TISPRI) from NIRD&PR

National Institute of Rural Development and Panchayati Raj (NIRD&PR), Hyderabad had sent for consideration of this Ministry and Central Executive Committee (CEC) of Rashtriya Gram Swaraj Abhiyan (RGSA), a revised proposal for providing funds for the year 2017-18 and 2018-19 for Project of Transforming India through Strengthening PRI by Continuous Training and E-Enablement (TISPRI) for which funds were initially provided in 2016-17 to them to the tune of Rs. 3.44 crore. There are 7 segments of the proposal besides the item of Institutional Charges. The details of the funds sanctioned segment-wise for the year 2016-17, the expenditure incurred on each component against fund released, the projection of budgetary requirement for 2017-18 and 2018-19 are as follows:-

Sl. No.	Name of activity (segment)	Fund provided in 2016-17	Expenditure incurred till date against 2016-17 funds	Funds asked during 2017-18	Funds required in 2018-19
1.	Standardization of learning material with locally relevant content/Developing model learning modules	18.52	2.88	20.39	77.01
2.	Certification of Master Resource Persons / Certification of Master Resource Persons from the existing trainers	86.01	51.46	429.51	541.54
3.	Online Awareness Programme (developing e-modules) / Online Awareness Programme	45.63	25.21	282.52	154.94
4.	Launching of Certificate /Diploma /Advance Diploma Programme for Elected Representatives and PR functionaries and others / Certificate /Diploma /Advance Diploma Programme for ERs / Panchayat Secretaries / Others (600 members)	94.50	7.43	151.76	281.15
5.	Promoting documentation of success stories through online "Rural Connect" / Documentation of Success	8.00	1.86	76.50	178.30

	Stories				
6.	e-Enablement of Panchayati Raj Institutions / e-Enablement of Panchayats	49.40	0.00	70.46	120.11
7.	HR in NIRD&PR / Project staff salaries	10.68	17.41	70.49	107.21
8.	Institutional charges (Purchase of furniture's, computers, laptop etc.)	31.27	11.98	110.16	146.03
	Total	344.01	118.23	1211.80	1606.28

The matter was placed before the CEC in its meeting on 20.11.2017. A brief presentation was also made by the representatives of NIRD&PR Hyderabad. During the deliberations held on the subject, it was discussed that the pace of activities undertaken and completed against the funds released during 2016-17 is extremely slow. The trend of expenditure was also very slow and in view of this there is a need of substantially justified proposal to be presented by the Institute for seeking funds to the tune of approximately Rs. 12 crore during the current financial year which should also bring out in crystal clear manner as to how that much amount can be effectively and relevantly utilised by the Institute in the remaining spell of 3-4 months. Summing up the views expressed in the meeting the Chairman CEC observed that the entire proposal requires a critical re-look and factoring of activities vis-à-vis the required fund therefor. It was pointed out that the Institute authority should re-examine and re-cast the proposal in respect of all the 7 segments and particularly those relating to (i) Standardization of learning material with locally relevant content/Developing model learning modules, (ii) Certification of Master Resource Persons / Certification of Master Resource Persons from the existing trainers, (iii) Launching of Certificate /Diploma /Advance Diploma Programme for Elected Representatives and PR functionaries and others / Certificate /Diploma /Advance Diploma Programme for ERs / Panchayat Secretaries / Others (600 members), (iv) e-Enablement of Panchayati Raj Institutions / e-Enablement of Panchayats and (v) HR in NIRD&PR / Project staff salaries. In this connection, Chairman, CEC also desired for relooking into the point of financial implication in the segment "Certification of Master Resource Persons / Certification of Master Resource Persons from the existing trainers" as per which the Institute proposes to certify 500 master resource person during this year and 4000 in next year. The Institute, was directed to go into the project again in depth keeping in view the following points and prepare a tabulated statement accordingly:-

- i) Details of the components approved during 2016-17
- ii) Sub-component / activities undertaken in each segment and the expenditure incurred so far against the same vis-à-vis the funds sanctioned in 2016-17.
- iii) Funds remaining as balance in the sub- component and the activities yet to be completed

- iv) The reason of increase of cost / financial implication in each sub- components vis-à-vis the fund sanctioned therefor during 2016-17
- v) Sub- component / activities to be undertaken in each of the 7 component of project approved (during 2016-17) in the year 2017-18.
- vi) Requirement of funds in the remaining period of 2017-18 and the reasons and justification for increase and / or decrease of each of the activities / sub-components.
- vii) Well reasoned and realistic confirmation to the effect that the funds required over and above the funds sanctioned, component-wise during 2016-17 will be meaningfully and appropriately utilised in the current financial year i.e. 2017-18

The Chairman CEC directed the Institute to formulate draft proposal keeping in view the above points and firm up the same after discussing the same with the Divisional in charge of CB Division of the Ministry and submit the same for consideration and decision. The CEC approved the project in-principle, and authorised its Chairman to take a decision on the revised proposal of NIRD&PR, Hyderabad and obtain concurrence of the Finance Division.

## Agenda Item -V

### Annual Plan Proposals received from 2 States for assistance under CB PSA/RGSA for the Financial Year 2017-18

The CEC considered the proposals of the 2 States and approved with some modifications the Annual Plans of these States. The activity wise details are given in Annexure. The summary of the approved plans are as under:

#### State- Himachal Pradesh

##### **1. General Observations:**

- **Financial Progress:** State has not submitted utilization certificate and Audited Statement of Account for the FY 2015-16 and also Provisional UC of the FY 2016-17. However, Expenditure reported by State during the CEC was Rs. 2.47 Cr. State was advised to submit Utilization certificate immediately.
- **GPDP implementation:** State reported that due to election held in the State. The pace of formulation of GPDP was slow. CEC advised the State to speed up the process of formulation of GPDP and upload the approved Plans on Plan Plus.
- **Exposure Visits:** During the FY 2016-17, exposure visits were sanctioned for 1300 participants within and outside state. Out of which, State has completed exposure visits (outside state) of 150 participants. The State should radically scale up exposure visits.

For the current year (2017-18) exposure visits for 1200 participants (500 within the State and 700 outside state) have been approved by CEC.

- **Capacity Building and Training:** State informed CEC that total 76055 Stakeholders of Panchayats (ERs, Panchayat Functionaries and other line department functionaries) have been imparted training under GPDP during previous year. State has proposed outlay for Capacity Building and Training activities for of Rs 7.98 cr. However, CEC advised state to prioritize activities with in 3:00 cr. , as only four months are left in this financial year.
- **Innovative Training Programme:** CEC approved 3 innovative activities i.e. GPDP on Air, Support for paperless Panchayats and 10 PoS machines for Gram Panchayats having good own source revenue.
- **Institutional Infrastructure:** CEC approved construction of two new DPRCs @ Rs 50 lakh per DPRCs.
- **IEC (Hand held projectors):** CEC approved 10 handheld projectors under IEC.

Subject to the above observation, the CEC approved the proposal of Himachal Pradesh with an amount of Rs. 568.07 lakh. The activity- wise approved components are as under:

**2. Budget summary:**

**Rs. In lakh**

SL. No	Component	Cost approved by CEC
<b>1.</b>	<b>Capacity building and training(CB&amp;T)</b>	
a	GPDP training & Other than GPDP training for 3676 participants	82.81
b	Exposure Visits( 500 participants within state and 700 participants outside state	220.00
	<b>Total cost CB&amp;T</b>	<b>302.81</b>
<b>2.</b>	<b>Institutional Infrastructure</b>	
a.	Construction of 2 DPRCs( New)	100
c.	Recurring Cost on faculty (HR support SPRC for four months)	3.20
<b>3.</b>	<b>SATCOM</b>	
	V-Sat for 41 Gram Panchayats of Tribal District Lahaul Spiti	18.00
<b>4</b>	<b>e-governance Unit</b>	
	HR/Technical support groups / e-PMU for e- governance for four months	28.00
<b>5</b>	<b>Innovation</b>	
	GPDP Class Room on AIR Support for paperless Panchayats 10 PoS machines for Gram Panchayats having good income from their own resources of revenue	83.91
	<b>Total</b>	<b>535.92</b>
	IEC(1 % of project cost) The cost includes 10 handheld projectors	5.36
	PMU((5 % of project cost)	26.80
	<b>G. Total</b>	<b>568.07</b>

**Component-wise break up of approved plan is annexed-HP-I**

## State- Gujarat

### A. General Observations:

- **Expenditure:** An amount of Rs. 33.63 cr. was available with State in 2016-17. State has reported utilization of Rs. 32.58 cr. Hence, an unspent balance of Rs. 1.05 cr. is lying with the State.
  
- **Capacity Building & Training:**
  - State informed that during 2016-17, GPDP training had been imparted to 22,087 Participants (17,998 ERs + 4089 Functionaries) and total 5028 participants (3528 ERs + 1500 Functionaries) were trained for other than GPDP training. The CEC advised to explore state-specific online training programme for better outreach.
  
  - **GPDP and Non-GPDP Training:** During 2017-18, the CEC approved GPDP training for 1,87,320 participants and Non-GPDP training for 1,02,212 participants. CB&T plan of this year will focus on subjects of national importance viz. water conservation, sanitation, less cash trainings, malnutrition and health etc.
  
  - **Exposure Visits:** The State has proposed exposure visits for total number of 252 participants (240 participants within State and 12 participants outside State).
  
  - **Sarpanch Sammelan:** CEC approved one Sarpanch Sammelan under Innovative component as proposed by the State.
  
- **Innovative Activities:** After discussion CEC decided for approving 20 Point-of-Sales (PoS) machines on pilot basis to be given to Gram Panchayats (GPs) to facilitate collection of Own Source Revenue (OSR) through digital transaction, thus empowering the GPs in area of less cash transactions. The CEC approved 500 Handheld projectors with advise that in case procurement cost exceeds Rs. 50.00 lakh, then the State may access remaining funds from the IEC component.
  
- **PESA Support:** State will undertake 500 Gram Sabha Orientation under the PESA support.



Subject to the above observations, the CEC approved proposal of Gujarat with an amount of Rs. 3400.00 Lakh. The activity-wise approved components are given in Annexure and the budget summary is as under:

**B. Budget Summary (2017-18)- Gujarat**

Sl. No	Item	Amount (in Lakh)
<b>1</b>	<b>Capacity Building &amp; Training (CB&amp;T)</b>	
i	CB&T- GPDP Training- New Activity (1,87,320 participants)	1722.00
ii	CB&T-Other Than GPDP Training –New Activity (1,02,212 participants)	1162.00
a	01 State level Sarpanch Sammelan 270 participants @ Rs. 1850 for 01 days	5.00
iii	Exposure Visits	
a	Within State (240 participants)	14.40
b	Outside State (12 participants)	2.40
	<b>Sub-Total CB&amp;T Budget</b>	<b>2905.80</b>
<b>2</b>	<b>Training Infrastructure</b>	
	Up-gradation of one 4 ETC-Carry Over Activity (Gandhinagar, Vadodara, Bardoli, Junagadh)	200.00
<b>3</b>	<b>PESA Support</b>	50.00
<b>4</b>	<b>Innovative Activities</b>	
i	20 POS Machines	3.00
ii	500 Handheld projectors (2 per Block) Note : In case the cost of procurement exceeds the amount of Rs. 50.00 lakh, the remaining funds can be accessed from IEC component)	50.00
	<b>Total (1+4)</b>	3208.80
<b>5</b>	<b>IEC (1%)</b> Includes activities (a) purchase of Handheld Projectors (b) 5 Short-Films on Best Practices of Panchayats	32.00
<b>6</b>	<b>Programme Management Unit (5%)</b>	160.00
	<b>Grand Total Budget Approved (1+6)</b>	<b>3400.00</b>

**Component-wise break up of approved plan is annexed- GUJ-I**